ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2017



## CITY OF HASKELL, TEXAS ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2017

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## Independent Auditor's Report on Financial Statements

Honorable Mayor, and City Council City of Haskell, Texas P.O. Box 1003 Haskell, Texas 79521

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Haskell, Texas, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City of Haskell, Texas' basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Basis for Qualified Opinion**

The City is not able to determine municipal court receivables as of September 30, 2017. Additionally, the City has not evaluated subsequent events since the end of the fiscal year. In our opinion, accounting principles generally accepted in the United States of America (GAAP) require that the municipal court receivables be accounted for in the basic financial statements and that the City evaluate subsequent events after the end of the fiscal year but before the financial statements are issued. The effect of these departures from GAAP on the financial statements and related disclosures has not been determined.

### **Qualified Opinion**

In our opinion, except for the effects of the departures as explained in the Basis for Qualified Opinion paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Haskell, Texas, as of September 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Budgetary Comparison Schedule – General Fund, Texas Municipal Retirement System Schedule of Changes in Net Pension Liability and Related Ratios, and Texas Municipal Retirement System Schedule of Contributions, on pages 23 through 27, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this omitted information.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

Respectfully submitted,

MWH SROUP, P.C.

Wichita Falls, Texas September 13, 2021



STATEMENT OF NET POSITION SEPTEMBER 30, 2017

		Component Unit		
	Governmental Activities	71		Development Corporation of Haskell
Assets	ф 000 04 <del>7</del>	œ.	e 020.247	Ф 104.0GD
Cash and cash equivalents	\$ 829,247	\$ -	\$ 829,247	\$ 184,860
Receivables, net of allowances: Customer receivables		138,304	138,304	
Ad valorem taxes	20,021	130,304	20,021	_
Sales taxes	72,520	-	72,520	24,173
Receivables	2,405	-	2,405	24,173
Other assets	2,405 3,251	- 80	2,405 3,331	-
Loans receivable	3,231	00	3,331	94,239
	284,737	- 145,896	430,633	94,209
Net pension asset	•	469,169	603,499	38,530
Capital assests not being depreciated	134,330	4,059,675	5,167,098	55,144
Capital assets being depreciated	1,107,423			396,946
Total assets	2,453,934	4,813,124	7,267,058	390,940
Deferred Outflows of Resources				
Related to pensions	59,602	30,541	90,143	_
Total to periodic				
Liabilities				
Cash overdraft	-	143,663	143,663	-
Accounts payable and other accrued liabilities	29,591	18,088	47,679	-
Customer deposits	1,650	47,032	48,682	-
Noncurrent Liabilities:				
Accrued compensated absences	8,342	2,394	10,736	-
Note and capital leases due within one year	18,238	140,610	158,848	-
Note and capital leases due after one year	50,765	789,830	840,595	-
Landfill postclosure liability	_	356,748	356,748	
Total liabilities	108,586	1,498,365	1,606,951	_
Deferred Inflows of Resources	40.000	0.070	40.704	
Related to pensions	13,028_	6,676	19,704	
Net Position				
Net investment in capital assets	1,241,753	3,598,404	4,840,157	93,674
Unrestricted	1,150,169	(259,780)	890,389	303,272
Total net position	\$ 2,391,922	\$ 3,338,624	\$ 5,730,546	\$ 396,946
rotal het position	Ψ 2,001,022	Ψ 3,330,024	Ψ 0,700,070	Ψ 030,040

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2017

			Program Revenues					
			Primary Government					
Eurotiona/Dragrama		Evnoncoo		harges for Services	Gı	perating ants and		Capital irants and
Functions/Programs Governmental activities:		Expenses		Services	Contributions		Contributions	
Governmental activities.  General government  Judicial	\$	582,128 12,595	\$	35,361 14,868	\$	-	\$	- -
Police		345,312		-		-		-
Fire protection		106,613		-		-		-
Highways and streets		171,627		-		-		-
Airport		28,479		24,032		20,015		-
Golf course		135,849		123,365		-		-
Civic center		36,670		18,714		_		-
Parks		146,346		_		-		-
Total governmental activities		1,565,619		216,340		20,015		-
Business-type activities:	***************************************							
Water, sewer, garbage, and landfill		1,804,952		1,563,491		-		518,485
Total business-type activities		1,804,952		1,563,491		-		518,485
Total primary government	\$	3,370,571	\$	1,779,831	\$	20,015	\$	518,485
Component unit:								
Development Corporation of Haskell	\$	148,948			\$	-	\$	_

General revenues:

Taxes

Hotel occupancy tax

Sales tax

Franchise fees and permits

Miscellaneous

Interest

Loss on disposals

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning, as restated

Net position, ending

Net	(Expense)	Revenue	and Changes	in	Net Position

Primar	Component Unit				
Governmental Activities	Business-type Activities	Total	Development Corporation of Haskell		
\$ (546,767)	\$ -	\$ (546,767)	\$ -		
2,273	<del>-</del>	2,273	-		
(345,312)	-	(345,312)	-		
(106,613)	_	(106,613)	_		
(171,627)	-	(171,627)	-		
15,568	-	15,568	-		
(12,484)	-	(12,484)	_		
(17,956)	-	(17,956)	-		
(146,346)	-	(146,346)	-		
(1,329,264)	-	(1,329,264)			
		-			
	277,024	277,024	-		
-	277,024	277,024	_		
(1,329,264)	277,024	(1,052,240)			
-		-	(148,948)		
559,810	-	559,810	-		
57,215		57,215	-		
390,672	-	390,672	130,097		
121,464	-	121,464	-		
5,371	-	5,371	1,000		
345	-	345	1,682		
(5,244)	(383,691)	(388,935)	-		
(57,004)	57,004				
1,072,629	(326,687)	745,942	132,779		
(256,635)	(49,663)	(306,298)	(16,169)		
2,648,557	3,388,287	6,036,844	413,115		
\$ 2,391,922	\$ 3,338,624	\$ 5,730,546	\$ 396,946		

BALANCE SHEET - GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

	General Fund		Other Governmental Funds		Total Governmenta Funds	
Assets:	_		_		_	
Cash	\$	745,896	\$	83,351	\$	829,247
Receivables:		40.040				40.040
Ad valorem taxes		40,043		-		40,043
Sales taxes		72,520		_		72,520
Uncollectible taxes		(20,022)		-		(20,022)
Other		-		2,405		2,405
Other assets	***************************************	3,251		-		3,251
Total assets	\$	841,688	\$	85,756	\$	927,444
Liabilities:						
Accounts payable	\$	20,042	\$	-	\$	20,042
Other accrued liabilities		9,549		_		9,549
Customer deposits		, -		1,650		1,650
Total liabilities		29,591		1,650		31,241
Deferred inflows of resources:						
Unavailable revenues		20,022		_		20,022
Total deferred inflows of resources		20,022		_		20,022
Fund balances:						
Unassigned		792,075		84,106		876,181
Total fund balances		792,075		84,106		876,181
Total liabilities, deferred inflows of resources,						
and fund balances	\$	841,688	\$	85,756	\$	927,444

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2017

Total fund balances - governmental funds balance sheet (Exhibit A-3)		\$ 876,181
Amounts reported for governmental activities in the statement of net position (Exhibit A-1) are different because:		
Capital assets used in governmental activities are not financial resources and therefore not reported in the funds. Capital assets at year-end consist of:		
Gross capital assets	\$3,654,774	
Less accumulated depreciation	(2,413,021)	1,241,753
Accounts receivable are not available to pay for current period expenditures and therefore are deferred in the funds.		20,022
The City's proportionate share of net pension asset as well as pension-related deferred outflows and deferred inflows of resources are recognized in the government wide statements and include:	-	
Net pension asset	284,737	
Deferred outflows of resources from pensions	59,602	
Deferred inflows of resources from pensions	(13,028)	331,311
Some long-term liabilities are not due and payable in the current period and therefore not reported in the funds. Those assets and liabilities at year-end consist of:		
Capital leases payable	(69,003)	
Compensated absences	(8,342)	(77,345)
Net position of governmental activities - statement of net position		\$ 2,391,922

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	General Fund		Other Governmental Funds		Total Governmental Funds	
Revenues:						
Taxes:						
Property taxes	\$	555,313	\$	-	\$	555,313
Sales and use tax		390,672		-		390,672
Franchise tax		121,465		-		121,465
Hotel Occupancy Tax		57,215		-		57,215
Charges for services		35,361		147,397		182,758
Fees and fines		14,868		-		14,868
Investment earnings		335		10		345
Rents and royalties		-		18,714		18,714
Contributions and donations		-		20,015		20,015
Other revenue		5,270		100		5,370
Total revenues	***************************************	1,180,499	P	186,236		1,366,735
Expenditures:						
General government		573,294		-		573,294
Judicial		12,606		-		12,606
Police		332,075		-		332,075
Fire protection		86,047		_		86,047
Highways		156,910		-		156,910
Airport		-		14,606		14,606
Golf course		-		134,804		134,804
Civic center		-		27,100		27,100
Parks		133,814		-		133,814
Capital Outlay		59,581		-		59,581
Total expenditures		1,354,327		176,510		1,530,837
Excess (deficiency) of revenues over						
(under) expenditures before transfers		(173,828)		9,726		(164,102)
Transfers		(16,317)	***************************************	30,902	***************************************	14,585
Excess (deficiency) of revenues over						
(under) expenditures		(190,145)		40,628		(149,517)
Fund balance, beginning of the year, as restated		982,220		43,478		1,025,698
Fund balance, ending	\$	792,075	\$	84,106	\$	876,181

(256,635)

## CITY OF HASKELL, TEXAS

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2017

Net change in fund balances - total governmental funds (Exhibit A-5)		\$	(149,517)
Amounts reported for governmental activities in the statement of activities (Exhibit A-2) are different because:			
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the costs of those assets are allocated over their useful lives as depreciation expense. The net difference between the two is as follows:			
Capital outlay during the year  Depreciation expense during the year	\$ 59,581 (128,620)		(69,039)
Proceeds from the sale of capital assets are reported in governmental funds as other financing sources without regard to any cost basis adjustment. However, for governmenta activities those proceeds are adjusted for any remaining cost basis of the assets that were disposed.	I		(5,243)
Because property taxes will not be collected for several months after the City's fiscal year ends, they are not considered 'available' revenues and are deferred in the governmental funds. Deferred revenues increased this year by:			4,497
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Capital lease and note payable principal payments in the current year totaled this amount.			18,785
Accrued compensated absences reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. Compensated absences increased this year by:			12,823
Changes in the proportionate share of net pension liability and related deferred inflows and outflows reported in the Statement of Activities do not provide for or require use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds. The not offset of these transactions is:			(68,941)
in the governmental funds. The net effect of these transactions is:		_	(00,841)

Change in net position of governmental activities - statement of activities

STATEMENT OF NET POSITION ENTERPRISE FUND SEPTEMBER 30, 2017

	Enterprise Fund Water, Sewer Garbage, and Landfill Fund
Assets Current assets: Cash Customer receivables Other Total current assets	\$ - 138,304 80 138,384
Non-current assets:  Net Pension asset  Capital assets:  Capital assets not being depreciated  Capital assets being depreciated  Total assets	145,896 469,169 4,059,675 4,813,124
Deferred Outflows of Resources Related to pensions	30,541
Liabilities Current liabilities:     Cash overdraft     Accounts payable     Customer meter deposits Noncurrent liabilities: Compensated absences Capital leases payable within one year Capital leases payable after one year Landfill postclosure liabilitiy     Total liabilities	143,663 18,088 47,032 2,394 140,610 789,830 356,748 1,498,365
Deferred Inflows of Resources Related to pensions	. 6,676_
Net Position  Net investment in capital assets  Unrestricted  Total net position	3,598,404 (259,780) \$ 3,338,624

Enterprise

## CITY OF HASKELL, TEXAS

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - ENTERPRISE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Fund
	Water, Sewer
	Garbage, and Landfill
	Fund
Operating revenues:	-
Water services	\$ 692,702
Sewer services	295,421
Garbage services	411,482
Landfill collections	119,881
Late charges	37,387
Other	6,618
Total operating revenues	1,563,491
Operating expenses:	
Wages and benefits	449,330
Water purchases	456,857
Other operating expenses	84,287
Supplies	304,359
Special water project	16,611
Utilities	45,801
Vehicle expenses	120,365
Depreciation	298,943
Total operating expenses	1,776,553
Operating loss	(213,062)
Non-operating revenues (expenses):	
Interest expense	(28,399)
Grant revenue	518,485
Transfers	57,004
Loss on disposal of equipment	(383,691)
Total non-operating revenues (expenses)	163,399
Total Horr-operating revenues (expenses)	
Change in net position	(49,663)
Net position, beginning of year, as restated	3,388,287
Net position, end of year, as restated	\$ 3,338,624

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	 Totals
Cash Flows from Operating Activities:	
Cash received from customers	\$ 1,539,120
Cash payments to employees for services	(533,422)
Cash payments to other suppliers for goods and services	 (840,829)
Net cash provided by operating activities	 164,869
Cash Flows from Non-Capital Financing Activities:	
Transfers to other funds	 57,004
Net cash used by non-capital financing activities	 57,004
Cash Flows from Capital and Related Financing Activities:	
Principal paid	(148,497)
Interest paid	(28,399)
Grants received for capital outlay	518,485
Acquisition or construction of capital assets	(566,427)
Net cash used capital and related financing activities	 (224,838)
Cash Flows from Investing Activities:	
Proceeds from sale of equipment	2,965
Net cash provided by investing activites	 2,965
Net increase in cash and cash equivalents	-
Cash and cash equivalents at beginning of year, as restated	-
Cash and cash equivalents at end of period	 -
Reconciliation of Operating Income to Net Cash	
Provided by Operating Activities:	
Operating loss	\$ (213,062)
Adjustments to reconcile operating loss to net cash	
provided by operating activities:	
Depreciation	298,943
Bad debt expense	-
(Increase) decrease in assets and deferred outflows of resources:	(0.1.07.1)
Receivables	(24,371)
Other assets	22,142
Net pension asset  Deferred outflows of resources	(66,010) (6,938)
Increase (decrease) in liabilities and deferred inflows of resources:	(0,930)
Cash overdraft	143,663
Accounts payable and other accrued liabilities	11,628
Deposit payable	-
Compensated absences	(11,144)
Landfill postclosure liability	 (10,018)
Total adjustments	357,895
Net cash provided by operating activities	\$ 154,851

The accompanying notes are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

#### A. Summary of Significant Accounting Policies

The accompanying financial statements of the City of Haskell, Texas (City) have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### Financial Reporting Model

In June 1999, the GASB issued Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. This statement, known as the "Reporting Model" statement, affects the way the City prepares and presents financial information. State and local governments traditionally have used a financial reporting model substantially different from the one used to prepare private-sector financial reports.

GASB Statement No. 34 established new requirements and a new reporting model for the annual financial reports of state and local governments. The Statement was developed to make annual reports easier to understand and more useful to the people who use governmental financial information to make decisions and includes:

Management's Discussion and Analysis - GASB Statement No. 34 requires that financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of a "management's discussion and analysis" (MD&A). This analysis is similar to the analysis the private sector provides in their annual reports.

Government-Wide Financial Statements - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. Government-wide financial statements do not provide information by fund or account group but distinguish between the City's governmental activities and business-type activities on the statement of net position and statement of activities. The City's statement of net position includes both noncurrent assets and liabilities of the City, which were previously recorded in the General Fixed Assets Account Group and the General Long-Term Debt Account Group. Accrual accounting also reports all of the revenues and costs of providing services each year, not just those received or paid in the current year or soon thereafter. The government-wide statement of activities reflects depreciation expenses on the City's capital assets, including infrastructure.

In addition to the government-wide financial statements, the City has prepared governmental fund financial statements which continue to use the modified accrual basis of accounting and the current financial resources measurement focus. Accordingly, the accounting and financial reporting for the City's General Fund, the City's major governmental fund, is similar to that presented in the City's financial statements, although the format of the financial statements has been modified by GASB Statement No. 34.

Statement of Net Position - The statement of net position is designed to display the financial position of the primary government (government and business-type activities). Governments report all capital assets, including infrastructure, in the government-wide statement of net position and report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories, 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

## 2. Reporting Entity

The City's basic financial statements include the accounts of all its operations. The City evaluated whether any other entity should be included in these financial statements. The criteria for including organizations as component units within the City's reporting entity, as set forth in GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, an Amendment of GASB Statement No. 14, includes whether:

- the organization is legally separate
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City
- the exclusion of the organization would result in misleading or incomplete financial statements

The City also evaluated each legally separate, tax-exempt organization whose resources are used principally to provide support to the City to determine if its omission from the reporting entity would result in financial statements which are misleading or incomplete. GASB Statement No. 39 requires inclusion of such an organization as a component unit when: 1) the economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the City, its component units or its constituents; and 2) the City or its component units is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the organization; and 3) such economic resources are significant to the City.

Based on these criteria, the City has one component unit, the Development Corporation of Haskell (DCOH). This discretely presented component unit is reported in a separate column in the government-wide financial statements that emphasize that it is legally separate from the City. The DCOH promotes the creation of business, industry, and jobs in the City. The City Council appoints DCOH board members and reviews and approves the DCOH budget. DCOH financing is provided by a one-cent sales tax assessed within the City. The City pays employees of the DCOH; the DCOH then reimburses the City for this expense. The City provides office space to the DCOH at no cost. The discretely presented component unit has a September 30th year end. The Development Corporation of Haskell has not issued separate financial statements for the period ended September 30, 2017.

#### Basis of Presentation and Basis of Accounting

#### a. Basis of Presentation

Government-Wide Statements: The statement of net position and the statement of activities include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The City does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the City's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental and enterprise funds. The City has no nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

The general fund is the only major governmental fund. This is the City's primary operating fund. It accounts for all financial resources of the City.

The utility fund is the only major enterprise fund. This fund accounts for water, sewer, garbage, and landfill services to residents of the City. Activities necessary to provide such services are accounted for in the fund, including, but not limited to, administration, operations, maintenance, finance, and related debt service.

Additionally, the City has three nonmajor governmental funds: Airport, Municipal Golf Course, and Civic Center. The Airport Fund provides airport hangars for rent and sells retail airplane fuel. The Municipal Golf Course Fund provides a golf course. The Civic Center provides a facility for rental for community and social functions.

#### b. Measurement Focus and Basis of Accounting

Government-wide and Proprietary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

When the City incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the City's policy to use restricted resources first, then unrestricted resources.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the state are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Assigned fund balance indicates the intent of the City to use resources for a specific purpose. The City Commission is authorized to assign amounts for specific purposes. When the City incurs an expenditure or expense for which both assigned and unassigned resources may be used, it is the City's policy to use assigned resources first, then unassigned resources.

Under GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, all proprietary funds will continue to follow Financial Accounting Standards Board (FASB) standards issued on or before November 30, 1989. However, from that date forward, proprietary funds will have the option of either 1) choosing not to apply future FASB standards (including amendments of earlier pronouncements), or 2) continuing to follow new FASB pronouncements unless they conflict with GASB guidance. The City has chosen to apply future FASB standards.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

#### 4. Financial Statement Amounts

### a. Cash and Cash Equivalents

For purposes of the statement of cash flows, highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

#### b. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed.

On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period.

Allowances for uncollectible tax receivables within the General Fund are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the City is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

At September 30, 2017, net property taxes receivable is calculated as follows:

Gross property taxes receivable Allowance for uncollectible taxes	\$ —	40,043 (20,022)
Net property taxes receivable	\$	20,021

#### c. Inventories and Prepaid Items

Inventories are not recorded by the City due to immateriality. Inventory items are recorded as expenditures when they are purchased.

Certain payments to vendors may reflect costs applicable to future accounting periods and therefore may be recorded as prepaid items.

#### d. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$5,000 is used. Interest has been capitalized during the construction period for proprietary capital assets.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

	Estimated
Asset Class	<u>Useful Lives</u>
Buildings and improvements	40
Equipment	5 - 10

#### e. Receivable and Payable Balances

The City believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid obscuring significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year end.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

#### f. Interfund Activity

Interfund activity results from loans, services provided, reimbursements, or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

#### g. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### h. Deferred Inflows and Outflows of Resources

The City has deferred inflows of resources, unavailable revenue from property taxes, and for its proportionate share of TMRS's deferred inflow related to pensions as described on above. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City has deferred outflow of resources for its proportionate share of TMRS's deferred outflow related to pensions as described above.

#### i. Net Position

Net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. The City reports three categories of net position, as follows:

- Net investment in capital assets consists of net capital assets reduced by outstanding balances of any related debt obligations and deferred inflows of resources attributable to the acquisition, construction, or improvement of those assets and increased by balances of deferred outflows of resources related to those assets.
- Restricted net position net position is considered restricted if its use is constrained to a
  particular purpose. Restrictions are imposed by external organizations such as federal or state
  laws or buyers of the City's bonds. Restricted net position is restricted assets reduced by
  liabilities and deferred inflows of resources related to the restricted assets.
- Unrestricted net position consists of all other net position that does not meet the definition of the above two components and is available for general use by the City.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, management applies unrestricted net position first, unless a determination is made to use restricted net position. The City's policy concerning which to apply first varies with the intended use and legal requirements. Management typically makes this decision on a transactional basis at the incurrence of the expenditure.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

## j. Governmental Fund Balances

Governmental Funds fund balances classified as restricted are balances with constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments. Fund balances classified as committed can only be used for specific purposes pursuant to constraints imposed by the City Council through an ordinance. Assigned fund balances are constrained by an intent to be used for specific purposes but are neither restricted nor committed. Assignments are made by City management based on Council direction.

For the classification of Governmental Fund balances, the City considers an expenditure to be made from the most restrictive fund balance classification first when more than one classification is available

#### k. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of management's estimates.

#### B. Compliance and Accountability

#### 1. Budgetary Data

The City Council adopts a budget for the General Fund, and is required to present the adopted and final amended budgeted revenues and expenditures. The City compares the final amended budget to actual revenues and expenditures. The General Fund Budget report appears in Exhibit B-1.

The following procedures are followed in establishing the budgetary data reflected in the general-purpose financial statements;

- Prior to October, 2016 the City prepared a budget.
- A Council meeting is then called for the purpose of adopting the proposed budget. At least ten
  days' public notice of the meeting must be given.
- The budget is legally enacted through passage of a resolution by the Council. Once a budget is
  approved, it can only be amended by approval of a majority of the members of the Council. No
  budget amendments were made by the Council during the year.
- There were significant variations between budgeted and actual amounts in the general fund which are listed in Exhibit B-1.

#### 2. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, Certain Financial Statement Note Disclosures, violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

The City does not have violations of finance-related legal and contractual provisions, except as described in the budgetary section above.

#### 3. Deficit Fund Balance or Fund Net Position of Individual Funds

The City does not have any funds with a deficit fund balance or deficit fund net position.

## C. Deposits and Investments

The City's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the City's agent bank approved pledged securities in an amount sufficient to protect City funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

### 1. Cash Deposits:

At September 30, 2017, the carrying amount of the City's deposits (cash, certificates of deposit, and interest-bearing savings accounts) was \$685,584 and the bank balance was \$775,278. The City's cash deposits at September 30, 2017 were entirely covered by FDIC insurance or by pledged collateral held by the City's agent bank in the City's name.

#### 2. Investments:

The Public Funds Investment Act (Act) requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the basic financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the City adhered to the requirements of the Act. Additionally, investment practices of the City were in accordance with local policies. At year end, all City funds were in checking or money market accounts in their depository bank.

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and, if so, the reporting of certain related disclosures:

#### a Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the City was not significantly exposed to credit risk.

#### b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent, but not in the City's name.

#### c. Concentrations of Credit Risk

This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the City was not exposed to concentration of credit risk.

#### d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the City was not exposed to interest rate risk.

#### e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the City was not exposed to foreign currency risk.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

## D. Capital Assets

Capital asset activity for the period ended September 30, 2017, was as follows:

Governmental activities:	Beginning Balances, as restated	Increases	Decreases	Ending Balances
Capital assets not being depreciated:				
Land	\$ 134,330	\$ -	\$ -	\$ 134,330
Capital assets being depreciated:				
Buildings, systems, and improvements	2,260,379	-	-	2,260,379
Furniture and equipment	1,302,160	59,581	(101,676)	1,260,065
Total capital assets being depreciated	3,562,539	59,581	(101,676)	3,520,444
Less accumulated depreciation for:				
Buildings, systems, and improvements	1,648,187	39,999	-	1,688,186
Furniture and equipment	732,647	88,621	(96,433)	724,835
Total accumulated depreciation	2,380,834	128,620	(96,433)	2,413,021
Total capital assets being depreciated, net	1,181,705	(69,039)	(5,243)	1,107,423
Governmental activities capital assets, net	\$ 1,316,035	\$ (69,039)	\$ (5,243)	\$ 1,241,753
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 154,647	\$ -	\$ -	\$ 154,647
Construction in progress	50,000	264,522		314,522
Total capital assets not being depreciated	204,647	264,522		469,169
Capital assets being depreciated:				
Buildings, systems, and improvements	373,340	_	_	373,340
Furniture and equipment	6,909,891	301,905	(1,258,101)	5,953,695
Total capital assets being depreciated	7,283,231	301,905	(1,258,101)	6,327,035
Less accumulated depreciation for:				
Buildings, systems, and improvements	338,231	1,174	-	339,405
Furniture and equipment	2,501,631	297,769	(871,445)	1,927,955
Total accumulated depreciation	2,839,862	298,943	(871,445)	2,267,360
Total capital assets being depreciated, net	4,443,369	2,962	(386,656)	4,059,675
Business type activities capital assets, net	\$ 4,648,016	\$ 267,484	\$ (386,656)	\$ 4,528,844
Development Corporation of Haskell: Capital assets not being depreciated: Land	\$ 38,530_	\$	\$	\$ 38,530
Capital assets haing depreciated:				
Capital assets being depreciated: Buildings, systems, and improvements	62,527	-	-	62,527
Less accumulated depreciation for:				
Buildings, systems, and improvements	5,819	1,564	_	7,383
Total capital assets being depreciated, net	56,708	(1,564)		55,144
Development Corporation of Haskell, net	\$ 95,238	\$ (1,564)	<u> </u>	\$ 93,674

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

Depreciation was charged to functions as follows:

Governmental activities:	
General Government	\$ 16,467
Police	20,928
Fire	36,058
Streets	14,769
Airport	13,873
Park	12,619
Golf	4,337
Civic Center	 9,569
Total	\$ 128,620
Business-type activities:	
Water, sewer, garbage, and landfill	\$ 298,943
Total	\$ 298,943

## E. Interfund Balances and Activity

Transfers to and from other funds at September 30, 2017 consisted of the following:

1. Due To and From Other Funds

There are no balances due to and from other funds at September 30, 2017.

2. Transfers To and From Other Funds

The following transfers to and from other funds were made during the year ended September 30, 2017.

Transfer To	Transfer From	<u>Amount</u>	<u>Purpose</u>
Fund-level:			
Municipal Golf Course	General Fund	\$ 21,707	Operational assistance
Civic Center	General Fund	9,195	Operational assistance
General Fund	Enterprise Fund	14,586	Operational assistance
Government-wide:			
Business-type Activities	Governmental Activities	71,590	Transfer of net pension asset

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

## F. Long-Term Liabilities

## 1. Long-Term Liabilities Activity

Long-term liabilities include debt and other long-term liabilities. Changes in long-term liabilities for the year ended September 30, 2017, are as follows:

Governmental activities:	Bala	inning ances, estated	Incre	ases_	D	ecreases	Ending Salances	Amounts Due Within One Year
Compensated absences Capital lease payable Note payable	•	21,165 5,538 82,250	\$	-	\$	(12,823) (3,292) (15,493)	\$ 8,342 2,246 66,757	\$ - 2,246 15,992
Total	<u>\$ 1</u> 0	08,953	\$	<u>-</u>	\$	(31,608)	\$ 77,345	\$ 18,238
Business-type activities: Compensated absences Capital leases payable		13,538 78,937	\$	- -	\$	(11,144) (148,497)	\$ 2,394 930,440	\$ - 140,610
Total	\$ 1,09	92,475	\$	-	\$	(159,641)	\$ 932,834	\$ 140,610

## 2. Debt Service Requirements

Debt service requirements on the note payable at September 30, 2017, are as follows:

		Governmental Activities					
	P	Principal		nterest	Total		
2018	\$	15,992	\$	1,903	\$	17,895	
2019		16,448		1,447		17,895	
2020		16,917		978		17,895	
2021		17,400		497		17,897	
Totals	\$	66,757	\$	4.825	\$	71,582	

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

### 3. Capital Leases

The City entered into the following lease agreements that are considered to be a capital leases for accounting purposes:

Description	Interest	Issue	Maturity	Original	alance at		rying Value
Description	Rate	Date	Date	 Issue	 /30/2017	- 01 1	Equipment
Governmental Activities							
Golf equipment	2.55%	6/5/2015	5/15/2018	\$ 9,790	\$ 2,246	\$	5,071
Business-type Activities							
2013 CAT Backhoe	2.25%	2/19/2014	10/15/2018	\$ 77,431	\$ 46,016	\$	69,688
2012 CAT Compactor	2.25%	2/19/2014	6/15/2019	347,670	182,713		164,346
2014 CAT Motor Grader	2.55%	4/28/2015	5/15/2020	262,003	228,477		183,402
2015 CAT Dozer	2.85%	6/28/2016	6/15/2021	360,250	321,474		288,200
2008 Scraper	2.85%	9/30/2016	6/15/2021	187,109	 151,760		154,770
					\$ 930,440	\$	860,406

The City's current year payments for debt service included interest of \$2,505 in governmental activities and \$27,632 in business-type activities.

## G. Defined Benefit Pension Plans

#### 1. Plan Description

The City of Haskell participates as one of 872 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act (Title 8, Subtitle G, Texas Government Code) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.tmrs.com.

All eligible employees of the city are required to participate in TMRS.

#### 2. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the city, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	Plan Year 2015	Plan Year 2016
Employee deposit rate	7%	5%
Matching ratio (city to employee)	1 to 1	1 to 1
Years required for vesting	5	5
Service retirement eligibility (expressed as age/years of		
service)	60/5, 0/25	60/5, 0/25
Updated service credit	0%	0%
Annuity increase (to retirees)	0% of CPI	0% of CPI

At the December 31, 2016 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits Inactive employees entitled to but not yet receiving benefits Active employees	11 16 <u>19</u>
Total	<u>46</u>

#### 3. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the city. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City of Haskell were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the City of Haskell were 0% and 0% in calendar years 2015 and 2016, respectively. The city's contributions to TMRS for the year ended September 30, 2017, were \$0, and were equal to the required contributions.

## 4. Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2016, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

### Actuarial assumptions:

The Total Pension Liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.5% per year
Overall payroll growth	3.0%
Investment Rate of Return	6.75%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Table with Blue Collar Adjustment, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with males rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

Actuarial assumptions used in the December 31, 2016, valuation were based on the results of actuarial experience studies. The experience study in TMRS was for the period December 31, 2010 through December 31, 2014. Healthy post-retirement mortality rates and annuity purchase rates were updated based on a Mortality Experience Investigation Study covering 2009 through 2011, and dated December 31, 2013. These assumptions were first used in the December 31, 2013 valuation, along with a change to the Entry Age Normal (EAN) actuarial cost method. Assumptions are reviewed annually. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2017 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return (Arithmetic)
Domestic Equity	17.5%	4.55%
International Equity	17.5%	6.35%
Core Fixed Income	10.0%	1.00%
Non-Core Fixed Income	20.0%	4.15%
Real Return	10.0%	4.15%
Real Estate	10.0%	4.75%
Absolute Return	10.0%	4.00%
Private Equity	5.0%	7.75%
Total	100.0%	

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	Increase (Decrease)					
	Total Pension Liability (a)			n Fiduciary et Position (b)		et Pension Liability (a) – (b)
Balance at 12/31/2015	\$	1,167,210	_\$_	1,577,378	\$	(410,168)
Changes for the year: Service cost		56,224		-		56,224
Interest		77,819		-		77,819
Change of benefit terms		-		-		•
Difference between expected						
and actual experience		(5,685)		-		(5,685)
Changes of assumptions		-		•		-
Contributions – employer		-		251		(251)
Contributions – employee		-		43,297		(43,297)
Net investment income		-		106,544		(106,544)
Benefit payments, including refunds						•
of employee contributions		(84,891)		(84,891)		-
Administrative expense		-		(1,204)		1,204
Other changes		-		(65)		65
Net changes		43,467		63,932		(20,465)
Balance at 12/31/2016	\$	1,210,677	\$	1,641,310	_\$_	(430,633)

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	1% Decrease In Discount Rate (5.75%)	Discount Rate (6.75%)	1% Increase In Discount Rate (7.75%)
City's net pension liability	\$ (283,230)	\$ (430,633)	<u>\$ (552,433)</u>

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at www.tmrs.com.

5. Pension Expense (Income) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2017, the city recognized pension income of \$3,756.

At September 30, 2017, the city reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		ed Outflows lesources	Deferred Inflows of Resources		
Differences between expected and actual economic experience	\$	-	\$	19,704	
Changes in actuarial assumptions		14,750		-	
Difference between projected and actual investment earnings		75,393		-	
Contributions subsequent to the measurement date	_				
Total	\$	90,143	\$	19,704	

There are no amounts reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2017. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31,	
2017	\$ 18,649
2018	29,743
2019	22,062
2020	(15)
2021	-
Thereafter	 -
Total	\$ 70,439

#### Supplemental Death Benefits Fund

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees [this sentence should be updated to reflect the City's actual provisions as noted in the chart provided]. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit," or OPEB.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employees' entire careers.

The City's contributions to the TMRS SDBF for the years ended 2017, 2016 and 2015 was .26%, .21% and .18%, respectively, which equaled the required contributions each year.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

#### H. Health Care Coverage

The City belongs to the Texas Municipal League Intergovernmental Risk Pool from which it receives liability, property and workers' compensation insurance coverage. The City also belongs to the Texas Municipal League Group Benefits Risk Pool from which it receives employee life, accidental death and dismemberment, health and dental insurance. The Plans establish and guarantee their premiums for twelve months, at the end of which time the Plan evaluates the premiums for the coming year based on claims submitted and trends during the previous period. The Plan then establishes and guarantees their premiums for the next twelve months.

#### I. Risk Management

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City maintains general liability coverage at a cost that is considered to be economically justifiable by joining together with other governmental entities in the state as a member of the Texas Municipal League Intergovernmental Risk Pool (TML). TML is a self-funded pool operating as a common risk management and insurance program. The City pays an annual premium to TML for its insurance coverage. The agreement for the formation of TML provides that TML will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of acceptable risk levels; however, each category of coverage has its own level of reinsurance. The City continues to carry commercial insurance for other risks of loss. There were no significant reductions in commercial insurance coverage in the past fiscal year and settled claims resulting from these risks have not exceeded coverage in any of the past three fiscal years.

#### J. Closure and Postclosure Care Cost

State and federal laws and regulations require the City to place a final cover on its Municipal Solid Waste Landfill Facility site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$356,748 reported as landfill closure and postclosure care liability at September 30, 2016 represents the cumulative amount reported to date based on the use of 91 percent of the estimated capacity of the landfill. The remaining estimated life is 5 years. The City will recognize the remaining estimated cost of closure and post closure care as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post closure care in 2017. Actual cost may be higher due to inflation, changes in technology, or changes in regulations. The City's financial strength allows it to self-insure to meet applicable financial assurance requirements.

## K. Commitments and Contingencies

#### 1. Contingencies

The City participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

## 2. Litigation

The City is a party to various legal actions normally associated with local governments, the aggregate of which, in the City's and legal counsel's opinion, would not be material to the financial statements of the City.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2017

## L. Prior Period Adjustment

In 2017, it was discovered that certain assets and liabilities were not previously captured or correctly reported in the financial statements. The result of these adjustments is as follows:

	General Fund		Governmental Activities		Enterprise Fund / Business - Type Activities		Developmen Corporation of Haskell	
Beginning balance, as								
previously stated	\$	917,493	\$	2,368,232	\$	3,514,865	\$	369,951
Restatement adjustments:				•				
Corrections of errors:								
Correct pension and payroll								
related activity and liabilities		36,414		181,906		(132,888)		-
Capitalize fixed assets								
not previously recognized		-		75,644		750,325		-
Record long-term debt								
not previously recognized		-		(5,538)		(517,788)		_
Adjust the landfill postclosure liability		-		-		(236, 245)		-
Establish a sales tax receivable		76,450		76,450		-		25,483
Correct beginning cash balances		(48,137)		(48,137)		-		17,683
Total restatement adjustments		64,727		280,325		(136,596)		43,166
Beginning fund balance, as restated	\$	982,220	\$	2,648,557	\$	3,378,269	\$	413,117

## M. Subsequent Events

Due to the timing of the audit, subsequent events were not evaluated.

•	
	Required Supplementary Information
	required cappionicinally information
Required suppler Governmental Acc	mentary information includes financial information and disclosures required by counting Standards Board but not considered a part of the basic financial statements

GENERAL FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Budgeted Original	d Amounts Final	Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Taxes:					
Property taxes	\$ 520,000	\$ 520,000	\$ 555,313	\$ 35,313	
Sales and use tax	375,000	375,000	390,672	15,672	
Franchise tax	120,000	120,000	121,465	1,465	
Hotel Occupancy Tax	-	-	57,215	57,215	
Charges for services	40,000	40,000	35,361	(4,639)	
Fees and fines	27,000	27,000	14,868	(12,132)	
Investment earnings	650	650	335	(315)	
Other revenue	81,250	81,250	5,270	(75,980)	
Total revenues	1,163,900	1,163,900	1,180,499	16,599	
Expenditures:					
General government	419,023	419,023	573,294	(154,271)	
Judicial	23,265	23,265	12,606	10,659	
Police	352,360	352,360	354,275	(1,915)	
Fire protection	81,050	81,050	86,047	(4,997)	
Highways	209,473	209,473	184,130	25,343	
Parks	125,873	125,873	143,975	(18,102)	
Total expenditures	1,211,044	1,211,044	1,354,327	(143,283)	
Transfers	•		(16,317)	(16,317)	
Net change in fund balance	\$ (47,144)	\$ (47,144)	(190,145)	\$ (143,001)	
Fund balance, beginning			982,220		
Fund balance, ending			\$ 792,075		

NOTES TO THE BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2017

#### **Budget and Budgetary Accounting**

The City Council adopts an annual budget for the general and utility funds. The general fund budget is legally adopted on a modified accrual basis. The budget for the utility fund is adopted under a basis consistent with GAAP, except that amortization and depreciation are not considered (working capital basis).

The following procedures are followed in establishing the budgetary data reflected in the Basic Financial Statements:

Prior to the beginning of the fiscal year, the City prepares a budget for the next succeeding fiscal year. The operating budget includes proposed expenditures and the means of financing them. A meeting of the City Council is then called for the purpose of adopting the proposed budget. At least ten days public notice of the meeting must have been given. Prior to the start of the fiscal year, the budget is legally enacted through passage of a resolution by the City Council.

Once a budget is approved, it can only be amended by approval of a majority of the members of City Council. As required by law, such amendments are made before the fact, are reflected in the official minutes of City Council and are not made after fiscal year end. All budget appropriations lapse at year end.

#### **Budget Amendments**

There were no amendments to the budget during the year ended September 30, 2017.

**EXHIBIT B-2** 

TEXAS MUNICIPAL RETIREMENT SYSTEM SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS DECEMBER 31, 2016

	2014			2015	2016		
Total Pension Liability							
Service cost Interest (on the Total Pension Liability) Changes of benefit terms	\$	42,157 79,599 -	\$	41,354 76,457 -	\$	56,224 77,819 -	
Difference between expected and actual experience Change of assumptions		(75,665) -		(6,124) 31,804		(5,685) -	
Benefit payments, including refunds of employee contributions		(85,474)		(95,686)		(84,891)	
Net Change in Total Pension Liability		(39,383)		47,805		43,467	
Total Pension Liability - Beginning		1,158,788		1,119,405		1,167,210	
Total Pension Liability - Ending (a)	\$	1,119,405		1,167,210	\$	1,210,677	
Plan Fiduciary Net Position							
Contributions - Employer Contributions - Employee Net investment income Benefit payments, including refunds	\$	91 38,660 91,109	\$	(26) 35,694 2,414	\$	251 43,297 106,544	
of employee contributions Administrative expenses Other		(85,474) (952) (78)		(95,686) (1,471) (72)		(84,891) (1,204) (65)	
Net Change in Plan Fiduciary Net Position		43,356		(59,147)		63,932	
Plan Fiduciary Net Position - Beginning		1,593,168		1,636,525		1,577,378	
Plan Fiduciary Net Position - Ending (b)	\$	1,636,524	\$	1,577,378	\$	1,641,310	
Net Pension Asset - Ending (a) - (b)	\$	(517,119)	\$	(410,168)	\$	(430,633)	
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		146.20%		135.14%		135.57%	
Covered Employee Payroll		552,279		509,918		618,523	
Net Pension Asset as a Percentage of Covered Employee Payroll		-93.63%		-80.44%		-69.62%	

TEXAS MUNICIPAL RETIREMENT SYSTEM SCHEDULE OF CONTRIBUTIONS SEPTEMBER 30, 2017

	2015			2016	2017	
Actuarially Determined Contribution	\$	-	\$	-	\$	_
Contribution in relation to the actuarially determined contribution		_	_			
Contribution excess		-	\$	-	\$_	_
Covered employee payroll	\$	552,279	\$	509,918	\$	618,523
Contributions as a percentage of covered employee payroll		0.00%		0.00%		0.00%

**EXHIBIT B-3** 

#### NOTES TO SCHEDULE OF CONTRIBUTIONS

#### Valuation Date:

Notes Actuarially determined contribution rates are calculated as of December 31

and become effective in January 13 months later.

## Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method E

Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization Period 25 years

Asset Valuation Method 10 Year

10 Year smoothed market; 15% soft corridor

Inflation Salary Increases 2.5%

Salary increases

3.50% to 10.5% including inflation

Investment Rate of Return

6.75%

Retirement Age

Experience-based table of rates that are specific to the City's plan of benefits. Last updated for the 2015 valuation pursuant to an experience

study of the period 2010 - 2014

Mortality

RP2000 Combined Mortality Table with Blue Collar Adjustment with male

rates multiplied by 109% and female rates multiplied by 103% and

projected on a fully generational basis with scale BB

#### Other Information:

Notes There were no benefit changes during the year.



**EXHIBIT C-1** 

COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

	Airport Fund		Course		Civic Center		Total
Assets:							
Cash	\$	34,452	\$	34,065	\$	14,834	\$ 83,351
Other receivables		2,000		405		· •	 2,405
Total assets	\$	36,452	\$	34,470	\$	14,834	\$ 85,756
Liabilities:							
Customer deposits	\$	1,650	\$	-	\$	-	\$ 1,650
Total liabilities		1,650		_		-	 1,650
Fund balances:							
Unassigned		34,802		34,470		14,834	84,106
Total fund balances		34,802		34,470		14,834	 84,106
Total liabilities and fund balances	\$	36,452	\$	34,470	\$	14,834	\$ 85,756

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

			Mur	nicipal Golf				
		Airport Fund		Course	Civ	ric Center	Total	
Revenues:		_		_				
Charges for services	\$	24,032	\$	123,365	\$	-	\$	147,397
Investment earnings		-		10		-		10
Rents and royalties		-		-		18,714		18,714
Contributions and donations		20,015		-		-		20,015
Other revenue		100				<u>-</u>		100
Total revenues		44,147		123,375		18,714		186,236
Expenditures:								
Airport		14,606		-		-		14,606
Golf course		-		134,804		-		134,804
Civic center		-		-		27,100		27,100
Total expenditures		14,606		134,804		27,100		176,510
Excess (deficiency) of revenues over								
(under) expenditures before transfers		29,541		(11,429)		(8,386)		9,726
Transfers		-		21,707		9,195		30,902
Excess (deficiency) of revenues over								
(under) expenditures before transfers		29,541		10,278		809		40,628
Fund balance, beginning of the year		5,261		24,192		14,025		43,478
Fund balance, ending	\$	34,802	\$	34,470	\$	14,834	\$	84,106